

EU UPDATE: SANCTIONS IN REACTION TO RUSSIA'S INVASION OF UKRAINE

This is a consolidated version with information from the various Client Alerts published since 4 March 2022.

In the context of Russia's invasion of Ukraine, the US, UK, and the EU have all imposed sanctions and other measures targeting Russia and Belarus. In addition, other countries, including Australia, South Korea, Singapore, Japan, and Taiwan, also adopted sanctions against these two countries. These sanctions have been imposed in different sets of tranches over the past weeks, following the evolution and aggravation of the situation.

At the time of writing, the EU has imposed various sanctions against Russia and Belarus, in 4 different tranches, which include:

- Prohibition on transactions related to the management of reserves as well as of assets of the Central Bank of Russia and Belarus,
- Closing of EU airspace and airports to Russia,
- Inclusion of various Russian and Belarusian individuals and entities in the sanctions list,
- Prohibition to sell, supply, transfer or export euro-denominated banknotes to Russia,
- Prohibition to invest, participate or otherwise contribute to projects co-financed by the Russian Direct Investment Fund,
- Banning of RT and Sputnik networks,
- Wide range of import and export restrictions on goods, items and services from Russian and Belarus, including an export ban on luxury goods,
- Restrictions targeting new investments in the Russian energy sector,
- Prohibition on the provision of credit rating services and subscription services in relation to credit rating activities to any Russian body, entity national or resident,
- Disconnection of important Russian and Belarusian banks from SWIFT
- Limitations on Belarus' access to EU capital and finance
- · Ban of EU exports of maritime shipping technology to Russia
- Clarification that crypto assets are covered by existing sanctions

Further sanctions can still be expected in the following days and weeks. There is also an increased focus on taking enforcement and anti-circumvention measures in addition to leaving the door open for imposing other broad sanctions, as indicated in a press release by the Council on 24 March after a week of NATO, G7 and Council meetings in Brussels:

"The European Union has so far adopted significant sanctions that are having a massive impact on Russia and Belarus, and remains ready to close loopholes and target actual and possible circumvention as well as to move quickly with further coordinated robust sanctions on Russia and Belarus to effectively thwart Russian abilities to continue the aggression. The European Council calls on all countries to align with those sanctions. Any attempts to circumvent sanctions or to aid Russia by other means must be stopped."

¹ European Council conclusions on the Russian military aggression against Ukraine, 24 March 2022 - Consilium (europa.eu)

1. EU MEASURES AGAINST RUSSIA

Regulations imposing sanctions against Russia apply:

- within the territory of the Union, including its airspace;
- on board any aircraft or any vessel under the jurisdiction of a Member State;
- to any person inside or outside the territory of the Union who is a national of a Member State;
- to any legal person, entity or body, inside or outside the territory of the Union, which is incorporated or constituted under the law of a Member State;
- to any legal person, entity or body in respect of any business done in whole or in part within the Union.²

Given the EU's strong objection against the extraterritorial application sanctions, non-EU subsidiaries of EU companies are not bound by these sanctions; however, if these subsidiaries employ EU nationals, these persons would be personally liable for their participation in transactions in breach of EU sanctions.³ Also, these illegal transactions shall not be subject to the clearance or green light of the EU parent company.4 In any case, companies are advised against setting up foreign subsidiaries for the sole purpose of avoiding sanctions, which is prohibited as a circumvention of sanctions.

The Commission Guidelines explicitly state that "it is prohibited for EU parent companies to use their Russian subsidiaries to circumvent the obligations that apply to the EU parent, for instance by delegating to them decisions which run counter the sanctions, or by approving such decisions by the Russian subsidiary".5

Most sanctions became applicable with the entry into force of relevant EU regulations and without a transition period.⁶ Therefore, as a general rule, EU persons should not make funds or economic resources available to listed persons or engage in other prohibited transactions even if they concluded a contract requiring such transaction before the imposition of sanctions. However, some specific provisions envisage a brief wind-down period.

1.1 LISTING OF INDIVIDUALS AND ENTITIES

As for today, restrictive measures, namely asset freeze, prohibition from making funds and economic resources available to listed individuals and entities, and a travel ban from entering or transiting through the EU, were imposed against 877 individuals and 62 entities,7 including:

- Bank Rossiya, VEB and Promsvyazbank (with a winding-down period until 24 August 20228),
- Russian members of the parliament,
- President Vladimir Putin and Foreign Minister Sergei Lavrov, and

² Consolidated text: Council Regulation (EU) No 269/2014 of 17 March 2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine, Article 17; Consolidated text: Council Regulation (EU) No 833/2014 of 31 July 2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 13; and Council Regulation (EU) 2022/263 of 23 February 2022 concerning restrictive measures in response to the recognition of the nongovernment controlled areas of the Donetsk and Luhansk oblasts of Ukraine and the ordering of Russian armed forces into those areas

³ FAQ on export-related restrictions pursuant to Articles 2, 2a and 2b of Council Regulation No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine (hereinafter: the 'Sanctions Regulation'), as amended by Council Regulation (EU) 2022/328 of 25 February 2022, Question 31 ld.

⁵ General FAQ, Question 16.

⁶ General FAQ, Question 13

⁷ Fourth package of sanctions in view of Russia's military aggression against Ukraine: 15 additional individuals and 9 entities subject to EU restrictive measures - Consilium (europa.eu)

8 Council Regulation (EU) 2022/259 of 23 February 2022 amending Regulation (EU) No 269/2014 concerning restrictive measures in respect

of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine

Numerous oligarchs, including Roman Abaramovich.

The act of making funds and economic resources is interpreted broadly by the EU courts and institutions.

- For instance, providing labour or services is also considered as providing economic resources insofar as the labour or services enables the listed person to obtain funds, goods or services.9
- Intellectual property rights also constitute an "economic resource" for the purposes of restrictive measures. As a result, though non-exhaustively:
 - public institutions (e.g. a trademark register) must not enable the use of IPRs of a designated persons, or of a person owned or controlled by a designated person (e.g. no property transfer should be registered);
 - no further transactions, such as the payment of license fees, are possible with such designated persons and entities; and
 - EU economic operators may not make IPRs available to designated persons (e.g. by means of licensing agreements).¹⁰

Furthermore, in addition to direct transactions with listed persons, transactions with entities owned or controlled by the listed persons may violate sanctions unless the parent company can demonstrate that funds or economic resources concerned do not reach the listed person.¹¹

- Ownership is defined by the possession of more than 50% of the proprietary rights of an entity or having majority interest in it.
 - However, and critically, in the case of joint ownership of more than one sanctioned person, their shares are aggregated while calculating whether the number of shares surpasses 50%.12
- There are several criteria indicating control over an entity, which was established by the Council and the Commission. However, they can be refuted on a case-by-case basis. 13

1.2 MEASURES SPECIFICALLY TARGETING DONETSK AND LUHANSK

The EU early on imposed restrictions on economic activities with the regions of Donetsk and Luhansk¹⁴ includina:

- An import ban on goods originating from these regions, including prohibition of related financing, insurance and reinsurance activities, except for goods for which Ukrainian authorities issued a certificate of origin in accordance with the EU-Ukraine Association Agreement (exemption for execution of contracts concluded before 23 February 2022 until 24 May 2022)¹⁵,
- Prohibition on investment¹⁶ and tourism activities¹⁷, and

16 lbid, Article 3. 17 Ibid, Article 6.

⁹ Opinion on the application of financial sanctions in Council Regulation (EU) No 269/2014 (territorial integrity, sovereignty and independence of Ukraine) | European Commission (europa.eu)

Sanctions adopted following Russia's military ac gression against Ukraine | European Commission (europa.eu).

¹¹ Updated Sanctions Guidelines published by the Council on 4 May 2018, p. 20-22

Delated Satisficines Guidelines published by the Council of Amay 2010, p. 2012

Sanctions adopted following Russia's military aggression against Ukraine | European Commission (europa.eu)

13 Please refer to Updated Sanctions Guidelines published by the Council on 4 May 2018, p. 20-21; Commission opinion of 19 June 2020 and Commission opinion of 8 June 2021

14 Council Regulation (EU) 2022/263 of 23 February 2022 concerning restrictive measures in response to the recognition of the non-

government controlled areas of the Donetsk and Luhansk oblasts of Ukraine and the ordering of Russian armed forces into those areas Article 4 and 5. The sectors are the following: transport, telecommunication, energy, oil, gas, and mineral resources industries; and prohibition to provide any related technological assistance, brokering services, and financing.

lbid, Article 2.

 An export ban for listed goods and technologies suited for use in transport, telecommunication, energy, oil, gas, and mineral resources industries; and prohibition to provide any related technological assistance, brokering services, and financing.¹⁸

This prohibition only covers economic relations with the areas that are not under the control of the authorities of Ukraine. Since the situation changes quickly, a dynamic assessment is necessary.¹⁹

1.3 SANCTIONS AGAINST RUSSIAN GOVERNMENT AND CENTRAL BANK

Dealing with **transferable securities and money-market instruments issued** after 9 March 2022 by Russia, its government, and the Russian Central Bank is prohibited. It is also prohibited to make, or be part of any arrangement to make, any **new loans** to Russia, its government, and the Russian Central Bank since 23 February 2022.²⁰ However, there is an exception for contracts concluded before 23 February 2022, subject to certain conditions.

Transactions related to the management of **reserves** as well as of **assets** of the **Central Bank of Russia**, including transactions with any legal person, entity or body acting on behalf of, or at the direction of, the Central Bank of Russia are also **prohibited**, save for those transactions that are strictly necessary to ensure the financial stability of the Union as a whole or of a Member State in particular.²¹

Prohibition on **transactions** with the **Central Bank of Russia** was **expanded** to cover transactions with the **Russian National Wealth Fund**, which is deemed to act on behalf of or at the direction of the Central Bank of Russia.²²

1.4 FINANCIAL SECTOR SANCTIONS

The EU imposed severe financial sanctions targeting the majority of the Russian government, market and key state-owned companies, which aim at preventing Russia from accessing EU capital markets. It restricted public financing or financial assistance for trade with or investment in Russia, as follows (subject to limited exceptions)

- Prohibition to deal with transferable securities and money-market instruments (note varying maturity dates and dates for assessing public ownership for each sub-prohibition)²³ issued various entities listed in annexes III, XII, VI, and XIII, including Sberbank, Gazprombank, VEB, Promsvyazbank United Aircraft Corporation, Rosneft, Novorossiysk Commercial Sea Port; Russian Railways; and United Shipbuilding Corporation (these instruments also include crypto assets²⁴)
- **Prohibition** on making or being part of any arrangement to make new **loans** or **credit** to any legal person, entity or body referred above after 26 February 2022.

²⁰ Council Regulation (EU) 2022/262 of 23 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(2).

¹⁸ lbid, Article 4 and 5.

¹⁹ FAQ on Oblasts

Council Decision (CFSP) 2022/335 of 28 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(1).
 Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of

²² Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(5) and Council Decision (CFSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine Article 1(1).

2 Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 10 (FSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 10 (FSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's action and Russia's action acti

²³ Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1.; Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(8).

²⁴ Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine Article 1(1).

 Exceptions are provided in the interest of EU and third countries, as well as for drawdowns and disbursements made under a contract concluded prior to 26 February 2022, with some conditions.

- Prohibition on the listing and provision of services on trading venues registered or recognised by the EU for transferable securities of any Russian-established entities with public ownership of 50+%.²⁵
- Restrictions on financial fluxes and investments between Russia and the EU:
 - Prohibition to accept any deposits from to persons or entities established in Russia, if the
 total value of deposits of the natural or legal person, entity or body per credit institution
 exceeds 100 000 EUR; (EU, EEA, and Switzerland nationals are exempted from deposit
 limits.)
 - Prohibition for Union central securities depositories to provide certain services for transferable securities to persons or entities established in Russia;
 - Prohibition to sell euro denominated transferable securities or units in collective investment undertakings with exposure to such securities, to persons or entities established in Russia.²⁶
 - Prohibition to sell euro-denominated banknotes to Russia or to any natural or legal person, entity or body in Russia.²⁷

The prohibition only concerns physical banknotes and does not extend to transfers via bank accounts insofar as the transfer is not prohibited for any other reason.²⁸

Exceptions are provided, such as for private use in the framework of tourism in Europe.

- Prohibition to invest, participate or otherwise contribute to projects co-financed by the Russian Direct Investment Fund. ²⁹
- Prohibition, as of 12 March 2022, to provide specialized financial messaging services (such as SWIFT), to the following legal persons or their subsidiaries:
 - o Bank Otkritie
 - Novikombank
 - o Promsvyazbank
 - Bank Rossiya
 - Sovcombank
 - o Vnesheconombank (VEB)
 - o VTB Bank.³⁰

²⁵ Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014

Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014
 Council Regulation (EU) 2022/345 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of

Council Regulation (EU) 2022/345 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(3) and Council Decision (CFSP) 2022/346 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(1).
Representation of the Council Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(1).

²⁹ Council Regulation (EU) 2022/345 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(2) and Council Decision (CFSP) 2022/346 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(2).

Notably, other large banks such as Sberbank have not (at the time of writing) been disconnected from the SWIFT messaging service.

- Prohibition as of 15 April 2022 of the provision of credit rating services as well as access to any
 subscription service in relation to credit rating activities to any Russian person, body or entity.³¹ It
 must be noted that this financial restriction does not apply to EU nationals or residents.
- Prohibition of all transactions with 12 specified stated-owned companies and their non-EU subsidiaries listed in Annex XIX.³²

The prohibitions, however, shall not apply to the execution of certain previously concluded contracts, transactions necessary for fossil fuel trade.

1.5 ENERGY SECTOR SANCTIONS

- Prohibition of the export of listed goods and technology suited for use in oil refining to Russia or for use in Russia, or to provide technical assistance or financing in relation to such operations³³
- Prohibition of the export of dual-use items and items listed in Annex VII, which might contribute to the technological enhancement of Russia's defence and security sector, intended for the energy sector.³⁴
- Prohibition of export of listed goods suited for oil exploration and production projects in Russia, listed in the Annex II³⁵ to any Russian legal person, entity or body or for use in Russia (including its Exclusive Economic Zone and Continental Shelf). These items were previously subject to an export authorization scheme.
- Financial restrictions targeting new investments in the Russian energy sector, including
 prohibition on acquiring new stakes in Russian entities, providing loans and forming joint venture with
 any Russian entity.³⁶

The prohibitions shall **not apply** in certain circumstances to protect energy security of the EU and for certain previously concluded contracts.

1.6 AIRSPACE, MARITIME AND TRANSPORT SECTOR SANCTIONS

It is prohibited to export **goods and technology suited for use in aviation or the space industry**, as listed (incl. aircraft, parts and equipment), including prohibition to provide technical assistance or financing.³⁷

³⁰ Council Regulation (EU) 2022/345 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(3) and Council Decision (CFSP) 2022/346 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(1).

³¹ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, replacement Article 5 j.

³² Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine. Article 5 ag and Appex XIX

Russia's actions destabilising the situation in Ukraine, Article 5 aa and Annex XIX.

33 Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine and Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

34 Council Regulation (EU) 2022/328 of 45 Merch 2022 amending Parallel (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

³⁴ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 2(7) and 2a(7).

³⁵ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of

³⁵ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, replacement Article 3 and Annex II.

³⁶ Council Regulation (EU) 2022/428 of 15 March 2022 amending Population (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, replacement Article 3 and Annex II.

³⁶ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, replacement Article 3 a.

Such restrictions include the **prohibition to provide (re)insurance** in relation to items listed in Annex XI as well as to provide "**overhaul**, **repair**, **inspection**, **replacement**, **modification or defect rectification** of an aircraft or component, with the exception of pre-flight inspection, in relation to the goods and technology listed in Annex XI, directly or indirectly", to any person, entity or body in Russia or for use in Russia³⁸.

EU airspace and airports are closed to Russian air carriers and non-Russian-registered aircrafts owned or chartered by Russian natural or legal person entity and body, save in emergency situations and for humanitarian purposes.³⁹

Nevertheless, the Commission has clarified that the Regulation includes an **exception** allowing for the provision of **(re)insurance** until 28 March 2022 to leasing companies "for aircraft and engines subject to operating or finance lease arrangements signed before 26 February 2022, including when such aircraft or engine is used in Russia or leased to a Russian person"⁴⁰.

The EU also imposed maritime sector sanctions to Russia:

- It is prohibited to export, as well as provide related services for, maritime navigation goods and technology, as listed in Annex XVI to Russia, for use in Russia, or for the placing on board of a Russian-flagged vessel. 41
- Restrictions on access to capital is expanded to cover Russian Maritime Register of Shipping; accordingly, it is prohibited to, directly or indirectly, purchase, sell, provide investment services or assistance in the issuance or otherwise deal with transferable securities and money-market instruments issued by Russian Maritime Register of Shipping.⁴²

1.7 DUAL-USE GOODS AND ADVANCED TECHNOLOGY ITEMS

The EU imposed trade restrictions/prohibitions and export controls to cut Russia's access to crucial technology and other strategic sectors⁴³:

- Prohibition to export dual-use goods and technology, to Russia or for use in Russia, or to provide technical assistance or financing in relation to such operations
 - License to be refused if operation destined for (a listed Annex IV) military end-use(r) and/or space and aviation industry

⁴² Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Annex III and Council Decision (CFSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Annex.

³⁷ Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine and Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

³⁸ Consolidated Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, as amended, Article 3c(2) and (3).

³⁹ Council Posicion (CESD) 2023/235 of 28 February 2023 amending Posicion 2014/E12/CESD concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, as amended, Article 3c(2) and (3).

³⁹ Council Decision (CFSP) 2022/335 of 28 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(2) and Council Regulation (EU) 2022/334 of 28 February 2022 amending Council Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(2).

 ⁴⁰ Éuropean Commission, Measures adopted concerning the closure of EU air space. Frequently asked questions - as of 21 March 2022, p. 6.
 41 Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(4) and Council Decision (CFSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(4).
 42 Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of

⁴³ Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine and Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

Prohibition to export goods and technology which might contribute to Russia's military and technological enhancement, or the development of the defence and security sector, as listed, to Russia or for use in Russia, or to provide technical assistance or financing in relation to such operations

- Annex VII lists broadly goods and items relating to restricting access to drones and dronerelated software, software encryption, semiconductors, and advanced electronics.
- License to be refused if operation destined for (a listed Annex IV) military end-use(r) and/or space and aviation industry
- Extension of the list of military-industry entities (Annex IV) to 64 of Russia's military-industrial complex, for which there are increased requirements and a policy of denial of licenses for the goods and items listed under the Regulation.44
- Prohibition to provide public financing or financial assistance for trade with, or investment in, Russia, save for already binding financing or financial assistance commitments, or inferior to 10M€/project for SMEs, or for trade in food, and for agricultural, medical or humanitarian purposes.

On 9 March, the EU clarified that this financing does not have to be provided directly to an SME, but it can also be provided in another way benefiting the SME.45

- Authorizations/exceptions are included for winding-down operations, as well as general licenses and facilitation of exports to Russian entities owned/controlled by EU or US parents, and;
- Prohibition to satisfy claims related to the implementation of the sanctions with regards to the export and investment restriction.

On 9 March, the EU updated the list of goods and technology which might contribute to Russia's military and technological enhancement or the development of the defence and security sector. 46

The Regulation 833/2014 does not contain a "shipping clause" allowing delivery of goods shipped before the imposition of sanctions. Therefore, if an export item was shipped before the imposition of the relevant sanction and it was still underway inside the EU on that date, its subsequent delivery to Russia would violate export control rules.47

1.8 SUSPENSION OF MOST-FAVOURED NATION TREATMENT AT THE WTO

On 15 March 2022, the EU Commission officially stated that the EU, along with the G7 countries and other like-minded partners, revoked Russia's most-favoured nation ("MFN") status within the WTO framework.⁴⁸ The EU decided to impose sanctions against specific goods instead of preparing a separate tariff schedule for

Russia's actions destabilising the situation in Ukraine, Annex I.

⁴⁴ The list is further expanded via Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014

⁴⁵ Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(3) and Council Decision (CFSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 1(3).

46 Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of

FAQ on export-related restrictions pursuant to Articles 2, 2a and 2b of Council Regulation No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine (hereinafter: the 'Sanctions Regulation'), as amended by Council Regulation (EU) 2022/328 of 25 February 2022, Question 37.

Statement by Executive Vice-President Dombrovskis on EU Decision to Stop Treating Russia as a Most-Favoured-Nation at the WTO I European Commission (europa.eu)

Russian goods. Exclusion from SWIFT services is also considered to be a form of MFN violation under the WTO's General Agreement on Trade in Services (GATS).⁴⁹

As a result, the EU imposed trade restrictions concerning iron and steel, prohibiting:50

- The **import/purchase/transport** of iron and steel products listed in the Annex XVII⁵¹ if they originate in Russia, located in Russia, or have been exported from Russia; and
- The provision of technical or financial assistance and services associated with the above restrictions.

The prohibitions shall not apply to the execution until 17 June 2022 of contracts or obligations arising from contracts concluded before 16 March 2022. The import ban is expected to cause € 3.3 billion in lost export revenue for Russia.⁵²

There are also restrictions on luxury goods⁵³ involving the prohibition on the export of the goods listed in Annex XVIII⁵⁴ to Russia or for use of Russia. The prohibition applies to goods with a value exceeding EUR 300 per item, unless specified otherwise.

 The EUR 300 value is to be assessed based on the statistical value of the goods in the export declaration, defined as the price actually paid or payable for the exported goods, excluding arbitrary or fictitious values excl. VAT and adjusted where necessary).⁵⁵

1.9 OTHER MEASURES

Visa rules were revised, ending privileged access of diplomats and related groups and business people to the EU policies, through the **partial suspension** of the application of the **EU-Russia Agreement on the facilitation of the issuance of visas.** ⁵⁶ EU citizens should not be affected.

The Commission also issued a **recommendation**, urging Member States to **repeal investor citizenship** schemes and to withdraw citizenship and residence granted to individuals listed in EU sanction programs against Russia and Belarus under investment schemes.⁵⁷

In pursuance of its earlier announcement to take action to counter disinformation and "other forms of hybrid warfare", the EU has set out on 1 March 2020 a **prohibition** on the **broadcasting** of **RT** and **Sputnik** networks in the EU.⁵⁸

https://ec.europa.eu/commission/presscorner/detail/en/qanda 22 1776

⁵⁰ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 3 g.

51 Council Regulation (EU) 2023/428 of 45 March 2023 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 3 g.

⁵¹ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 3 g and Annex XVII.

https://ec.europa.eu/commission/presscorner/detail/en/qanda 22 1776
53 Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 3 h.
54 Council Regulation (EU) 2023/428 of 45 March 2022

⁵⁴ Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine, Article 3 g and Annex XVII.

https://ec.europa.eu/info/business-economy-euro/banking-and-finance/international-relations/restrictive-measures-sanctions/sanctions-adopted-following-russias-military-aggression-against-ukraine_en#general

adopted-following-russias-military-aggression-against-ukraine en#general.

56 Council Decision (EU) 2022/333 of 25 February 2022 on the partial suspension of the application of the Agreement between the European Community and the Russian Federation on the facilitation of the issuance of visas to the citizens of the European Union and the Russian Federation

⁵⁷ Commission urges Member States to act on 'golden passports' (europa.eu)

⁵⁸ Council Regulation (EU) 2022/350 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine and Council Decision (CFSP) 2022/351 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

On 4 March 2022, the Commission announced measures affecting the **cooperation and research programmes** with Russia and Belarus:

- Commission suspended cooperation with Russia in research, science and innovation.⁵⁹
- The Commission also suspended the cooperation with Russia and its ally Belarus in the European Neighbourhood Instrument cross-border cooperation programs (ENI CBC) as well as in the Interreg Baltic Sea region program.

In parallel, the Commission is working on strengthening the cooperation programs between the EU countries (Poland, Hungary, Romania, and Slovakia) and Ukraine, as well as the participation of Ukraine in the ENI CBC Black Sea Basin Programme or the Interreg Danube Transnational Programme.⁶⁰

1.10 ENFORCEMENT

In order to ensure effective enforcement of sanctions, the EU established the EU Sanctions Whistle-blower Tool.⁶¹ Whistle-blowers can anonymously report past, ongoing or planned sanctions violations and attempts to circumvent EU sanctions.

An international task force became operational and it is named as **Russian Elites**, **Proxies**, **and Oligarchs Task Force**. The objective of the task force is to identify the assets of key Russian elites and their proxies and to act against their enablers and facilitators.⁶²

At the EU-level, there is a separate **"Freeze and Seize" Task Force** headed by Commissioner Reynders, which coordinates the sanctions enforcement activities at the national level.⁶³ Meanwhile, Member States are also developing their sanctions enforcement capabilities. Earlier this month **Germany** set up a task force to enforce sanctions such as the seizure of yachts, private jets and houses.⁶⁴

Regarding the use of **crypto assets** for the circumvention from sanctions, the Commission currently **finds existing measures adequate** as (i) crypto assets are already included in the definition of transferable securities, (ii) when they are converted into fiat currency, they are subject to anti-money laundering rules, and (iii) after being identified, it is easier to track crypto transactions.⁶⁵

2. EU MEASURES AGAINST BELARUS

2.1 IMPORT/EXPORT RESTRICTIONS

- Prohibition to sell/supply/transfer/export to Belarus and to provide related services or financing with respect to:
 - o dual-use items as listed in Annex I of Regulation (EU) 2021/821;66

⁵⁹ Commission suspends cooperation with Russia on R&I (europa.eu)

⁶⁰ Commission suspends cross-border cooperation (europa.eu)

⁶¹ EUsanctions - frontpage (integrityline.com)

Task Force Ministerial Joint Statement (europa.eu)

https://ec.europa.eu/commission/presscorner/detail/en/qanda 22 1776

⁶⁴ Berlin to create task force to enact Russia sanctions — report | News | DW | 12.03.2022

⁶⁵ https://ec.europa.eu/commission/presscorner/detail/en/qanda 22 1776
66 Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(4) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(2)

 items which might contribute to Russia's military and technological enhancement, or the development of the defence and security sector, as listed in Annex Va, such as microprocessors⁶⁷

- machinery as listed in Annex XIV, nuclear reactors, various types of turbines and engines, and furnaces 68
- goods listed in Annex VI, including tobacco products and machinery⁶⁹
- Prohibition to import/purchase following products from Belarus, transport those products originated in Belarus or are being exported from Belarus to any other country and to provide related services and financing:
 - wood products listed in Annex X
 - o cement products listed in Annex XI
 - o iron and steel products as listed in Annex XII
 - rubber products as listed under XIII⁷⁰
 - potassium chloride products as listed in Annex VIII.⁷¹
 - mineral products as listed in Annex VII, including oil and gas.⁷²

Similar to the trade restrictions with Russia, Belarusian restrictions also have **exemptions** for the purposes of humanitarian aid, health emergencies, medical and pharmaceutical purposes, temporary use by news media, software updates, use as consumer communication devices, etc.⁷³

2.2 FINANCIAL SECTOR SANCTIONS

The EU also imposed financial sanctions against Belarus, mostly replicating the measures against Russia:

- Transactions related to the management of reserves as well as of assets of the Central Bank of Belarus, including transactions with any legal person, entity or body acting on behalf of, or at the direction of, the Central Bank of Belarus, are prohibited.⁷⁴
- It is prohibited to list and provide services on trading venues registered or recognised in the Union for the transferable securities of any legal person, entity or body established in Belarus and with 50+% public ownership.⁷⁵

⁶⁷ Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(5) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(3)
68 Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the

⁶⁸ Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the <u>situation in Belarus</u>, Article 1(13) and <u>Council Decision (CFSP)</u> 2022/356 of 2 March 2022 amending <u>Decision 2012/642/CFSP concerning</u> restrictive measures in view of the situation in Belarus, Article 1(10)

restrictive measures in view of the situation in Belarus, Article 1(10)

⁶⁹ Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(7) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(5)

restrictive measures in view of the situation in Belarus, Article 1(5)

Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(13) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(10)

Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the

⁷¹ Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(10) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(7)

⁷² Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(8) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(6)

restrictive measures in view of the situation in Belarus, Article 1(6)

73 Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus, Article 1(13) and Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus, Article 1(10).

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74 Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(1).

 It is prohibited to provide public financing or financial assistance for trade with, or investment in, Belarus.⁷⁶

- It is prohibited to accept deposits exceeding EUR 100 000 from Belarusian nationals or natural
 persons residing in Belarus, or legal entities established in Belarus, with the exception of the
 citizens and residents of the EU, the EEA and Switzerland.⁷⁷
 - There are also **other exceptions** for non-prohibited trade, **basic needs** of account holders and their families, **humanitarian** purposes, the payment for professional services, and official purposes of a diplomatic mission.⁷⁸
- Financial institutions should inform the national competent authorities regarding deposits exceeding EUR 100 000 held by Belarusians, including those acquired citizenship of a Member State through an investor citizenship/residence scheme.⁷⁹
- It is prohibited for Union central securities depositories to provide any services for transferable securities issued after 12 April 2022 to any Belarusian national or natural person residing in Belarus or any legal person, entity or body established in Belarus.⁸⁰
- It is prohibited to sell euro denominated transferable securities issued after 12 April 2022 or units in collective investment undertakings providing exposure to such securities, to any Belarusian national or natural person residing in Belarus or any legal person, entity or body established in Belarus.⁸¹
- It is prohibited to sell, supply, transfer or export euro denominated banknotes to Belarus or to any natural or legal person, entity or body in Belarus, including the Government and the Central Bank of Belarus, or for use in Belarus.⁸²

⁷⁵ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(1).

⁷⁶ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

⁷⁷ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3)

involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

78 Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

⁷⁹ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

⁸⁰ Council Regulation (FLI) 2022/398 of 9 March 2023 amending Decision (FO) 17 To 7625

⁸⁰ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

⁸¹ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

⁶² Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

It is prohibited as of 20 March 2022 to provide specialized financial messaging services, such as SWIFT, which are used to exchange financial data, to the legal persons, entities or bodies listed below or their subsidiaries:

- Belagroprombank
- **Bank Dabrabyt**
- Development Bank of the Republic of Belarus⁸³

2.3 AIRSPACE

Prior to the invasion of Ukraine by Russia, the EU had sanctions in place against Belarus, preventing Belarusian air carriers from landing in, taking off from or overflying the territory of the Union.84 On 9 March 2022, the EU published a corrigendum to this regulation adding the definition of Belarusian air carrier.85

For an overview of the various regulations adopted and published since 23 February 2022, please refer to the Appendix attached at the end of this client alert.

3. MEASURES TO PROTECT UNION INDUSTRIES

The Commission adopted a Temporary Crisis Framework to enable Member States to support the economy in the context of Russia's invasion of Ukraine. The new framework will enable Member States to (i) grant limited amounts of aid to companies affected by the current crisis or by the related sanctions and countersanctions; (ii) ensure that sufficient liquidity remains available to businesses; and (iii) compensate companies for the additional costs incurred due to exceptionally high gas and electricity prices.86

Furthermore, the European Commission, the European Investment Bank (EIB) and the European Investment Fund (EIF) signed the Guarantee Agreement on a European Union budget guarantee of €19.65 billion to support investment projects across Europe. Executive Vice-President for an Economy that Works for People, Valdis Dombrovskis, stated that InvestEU will be instrumental in addressing economic and social consequences of the war in Ukraine.87

Member states can also use of residual entitlement of loans under the EU's Recovery and Resilience Facility, amounting to EUR 732.8 billion.88

The European Maritime, Fisheries and Aquaculture Fund (EMFAF) will enable Member States to grant financial compensation to operators for income foregone due to the current market disruption, as well as 'storage aid' to producer organisations. This step comes in addition to the Temporary Crisis Framework, which

⁸³ Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(4) and Council Decision (CFSP) 2022/399 of 9 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine, Article 1(3).

84 Council Population (FCV) by 775 (2000) (100)

Council Regulation (EC) No 765/2006 of 18 May 2006 concerning restrictive measures in respect of Belarus, Article 8b

⁸⁵ Corrigendum to Council Regulation (EU) 2021/1030 of 24 June 2021 amending Regulation measures in respect of Belarus (Official Journal of the European Union L 224 I of 24 June 2021)

State aid: Commission adopts Temporary Crisis Framework (europa.eu)

⁸⁷ European Commission and EIB Group sign InvestEU agreements (europa.eu) EU explores measures to shelter economy from Russia sanctions blowback - POLITICO

enables Member States to provide support through State aid.89 Link to decision and Q&A. The Commission released the relevant implementing regulation on 29 March 2022.90

4. DEVELOPMENTS IN OTHER JURISDICTIONS

- > The following countries have aligned their positions with that of the EU and the UK and adopted similar or even broader sanctions.
 - US: The US banned the import of Russian oil, LNG, and coal as well as investments in Russia's energy sector. 91 It also prohibited the Russian Central Bank and Finance Ministry from making transactions in USD and imposed export controls on dual use goods.92
 - On 24 March, the US announced further sanctions on Russian defence entities and Duma members.93
 - Canada: revoked the most-favoured nation (MFN) status of Russia and Belarus under WTO law.94 It also imposed sanctions (including asset freezes) on a list of individual persons and entities.95

It has restricted Canadians' access to Russian financial services and energy markets, and restricted the export of goods and services used for oil exploration96 and defence.97 It also banned imports of Russian petroleum.98

After the G7 meeting on 24 March, Canada imposed additional export control rules against Russia.99

Switzerland: continues to closely follow the EU in its imposition of sanctions. Previously, it had restricted trade with Russian-occupied Ukrainian territories. 100 On 4 March, the Federal Council adopted the EU sanction packages. This included prohibitions on dual-use, oil refining and military exports, as well as financial services restrictions. 101

Swiss authorities also fully replicated the EU Council's list of persons subject to asset freezes and entry restrictions¹⁰² and adopted the EU measures against Belarus in full.¹⁰³

On 18 March, the Swiss Federal Council further adopted the EU's fourth package of sanctions (see above).104

Japan¹⁰⁵, Australia¹⁰⁶, New Zealand, ¹⁰⁷ South Korea¹⁰⁸, and Singapore¹⁰⁹ are imposing sanctions in line with measures adopted by the EU, the UK and the US.

 ⁸⁹ Commission activates crisis measures to financially support fishery and aquaculture sectors
 90 EUR-Lex - 32022D0500 - EN - EUR-Lex (europa.eu)

⁹¹ FACT SHEET: United States Bans Imports of Russian Oil, Liquefied Natural Gas, and Coal | The White House

⁹² Treasury Prohibits Transactions with Central Bank of Russia and Imposes Sanctions on Key Sources of Russia's Wealth | U.S. Department of the Treasury

93 U.S. Treasury Sanctions Russia's Defense-Industrial Base, the Russian Duma and Its Members, and Sberbank CEO | U.S. Department of

the Treasury

Canada revokes Russia and Belarus's Most Favoured Nation status as trade partners | CBC.ca

⁹⁵ Consolidated Canadian Autonomous Sanctions List (international.gc.ca)

⁹⁶ Canadian Sanctions Related to Russia (international.gc.ca).

⁹⁷ Canada Sanctions Abramovich, Bars Defense Trade With 32 Russian Firms, Entities | World News | US News

⁹⁸ Regulations Amending the Special Economic Measures (Russia) Regulations (international.gc.ca)

⁹⁹ Regulations Amending the Special Economic Measures (Russia) Regulations (international.gc.ca)

Switzerland adopts EU sanctions against Russia (admin.ch)

Measures related to the situation in Ukraine (admin.ch)

Violations of international law in Ukraine: further individuals sanctioned (admin.ch) <u>Ukraine: Federal Council tightens sanctions against Belarus (admin.ch)</u>

¹⁰⁴ Ukraine: Adoption of further EU sanctions against Russia (admin.ch) and Ukraine: Implementation of further EU sanctions (admin.ch)

Australia prohibited import of Russian oil and coal¹¹⁰ and banned export of alumina to Russia.¹¹¹

- The International Bank of Settlements has suspended Russia. 112
- The Prime Minister of Poland announced that Poland will ban all imports of Russian gas, oil and coal, going beyond existing EU-level import restrictions on Russian goods. 113 The government spokesperson acknowledged that this ban might be legally questionable given the EU's competence over trade matters. 114

5. RUSSIAN COUNTERSANCTIONS

Since the onset of its invasion of Ukraine, Russia took several measures to resist the impact of international sanctions, and occasionally, to insert economic damage against sanction implementing countries:

Capital markets and finance

- Authorities required the exporters of commodities, including gas and oil, to convert 80% of their foreign currency revenue to roubles, which may cause problems for these exporter when importing equipment and technologies. 115
- The Government banned Russian residents from lending foreigners in foreign currency, crediting foreign currency in their deposit accounts located outside the territory of Russia, and making money transfers without opening a bank account by using electronic means of payment services provided by foreigners. 116
- The government prohibited from March 2, 2022, the export from the Russian Federation of cash foreign currency and (or) monetary instruments in foreign currency in an amount exceeding the equivalent of 10 thousand USD and calculated at the official rate of the Central Bank of the Russian Federation established on the date of export. 117
- The government established a special mechanism for the Russian Federation, public bodies, and residents to fulfil their obligations under loans from foreign creditors who are connected to foreign states that commit unfriendly acts against Russia, including the EU.

In order to fulfil the debt, a special bank account of type "C" in roubles is opened for creditors. Creditors can use the funds in their C accounts in a manner determined by the Russian Central Bank.118

Japan joins sanctions on Russian central bank, says 'Japan is with Ukraine' | Euronews

¹⁰⁶ Economic Measures Against Russia And Lethal Military Equipment For Ukraine | Prime Minister of Australia

NZ allows for significant expansion of sanctions on Russia | Beehive.govt.nz

¹⁰⁸ READOUT: Deputy Secretary of the Treasury Wally Adeyemo's Meeting with Korea First Vice Minister of Economy and Finance Eog-weon Lee | U.S. Department of the Treasury

¹⁰⁹ In rare stand, South Korea, Singapore unveil sanctions on Russia | Russia-Ukraine crisis News | Al Jazeera
110 Autonomous Sanctions (Import Sanctioned Goods—Russia) Designation 2022 (legislation.gov.au)

Autonomous Sanctions (Export Sanctioned Goods—Russia) Designation 2022 (legislation.gov.au)

Russia Suspended From Bank for International Settlements (wsj.com).

Poland to ban all Russian oil and gas imports and urges Germany to do more: NPR

¹¹⁴ Poland to ban Russian coal imports – POLITICO
115 Russia's Central Bank takes urgent steps to halt sanction panic | Upstream Online and Указ о применении специальных экономических мер в связи с недружественными действиями США и примкнувших к ним иностранных государств и международных организаций • взидент России (googleusercontent.com)

¹¹⁶ Executive Order on the Application of Special Economic Measures in Connection with Unfriendly Actions of the United States and Foreign States and International Organisations That Have Joined Them • President of Russia (googleusercontent.com)

Executive Order on Additional Temporary Economic Measures to Ensure Russia's Financial Stability • President of Russia (kremlin.ru)

¹¹⁸ Executive Order on the Temporary Procedure for Fulfilling Obligations to Certain Foreign Creditors • President of Russia (kremlin.ru)

Type C account provides for the possibility to make transactions with securities recorded in Ctype accounts, tax payments, and transfers between C-type accounts. 119

Russian Central Bank held that until 9 September customers can only withdraw up to 10,000 US dollars in cash and the remaining funds in roubles at the market exchange rate as of the date of a withdrawal.

Withdrawals are made in USD regardless of the currency of accounts. People may continue to hold funds in foreign currency accounts or deposits and open new foreign currency accounts. During this period banks will not sell foreign currency cash to citizens. 120

> Export restrictions:

- Director of Russian space agency announced that the agency will not ship rocket engines to the US and maintaining the 24 engines that are currently owned by the country, and it halt scientific experiments on the International Space Station. 121
- A ban/restriction on export outside the territory of the Russian Federation of certain products including more than 200 items of goods in total, such as railway cars and locomotives, containers, turbines, machines for processing metal and stone, monitors, projectors, consoles and panels. The export of these goods is banned until the end of 2022 to all countries save the Eurasian Economic Union members, Abkhazia and South Ossetia. 122

For the list of items subject to export restriction please refer to Resolution No. 311, Resolution No. 312 and Resolution No. 313.

The list mostly include manufactured goods, and it excludes raw materials which form a lifeline for Russian economy as it is one of the top producers of iron, steel, aluminium, nickel and palladium.¹²³

- In addition, exports of timber are banned to those countries listed as "unfriendly States", which includes the EU countries. 124
- Russia also imposed a temporary ban on the export of grains to the countries of the Eurasian Economic Union and the export of white sugar and raw cane sugar to third countries. 125

In the meantime, Russian government is giving permits for the import of food products from other destinations, such as Turkey, India, China, Belarus, Azerbaijan, Kyrgyzstan, and Kazakhstan. 126

Further developments can be expected in the (near) future and will be included in upcoming updates of this document.

Though unconfirmed thus far, there are reports of Russian customs barring imports of EU from entrance into the Russian Federation. It is recalled that, in 2014, Russian counter-sanctions included a restrictions on imports of European foodstuffs and agricultural products.

¹¹⁹ Bank of Russia clarifies rules for Russian issuers' external debt repayments | Bank of Russia (cbr.ru)

¹²⁰ Bank of Russia establishes temporary procedure for foreign cash transactions | Bank of Russia (cbr.ru)

Russia's space agency hits back at US -RT Russia & Former Soviet Union

http://government.ru/news/44762/

Russia bans export of over 200 products but leaves energy and metals | Fortune https://edition.cnn.com/europe/live-news/ukraine-russia-putin-news-03-10-22/h_11095a35610c1cf7b9a436e5d1270a31.

http://government.ru/docs/44807/

http://government.ru/news/44804/

 Russia extended its export ban on ammonium nitrate until 1 May 2022. The ban was in place since 1 February.¹²⁷

- On 31 March 2022, President Putin signed a Decree requiring payments for Russian gas to be in roubles starting 1 April. However, it is reported that the new measure still allows a mechanism to pay for Russian gas in foreign currency, thereby reducing the threat of a gas shutoff.¹²⁸
- Dimitry Medvedev, former president and current deputy secretary of Russia's security council, announced that Russia may limit its export of agricultural products, including wheat to friendly nations and conduct these transactions in roubles and corresponding national currency.¹²⁹
- Closing of Russian airspace to EU and UK air carriers: Russia closed its airspace to airlines in the UK, Latvia, Lithuania, Estonia and Slovenia. 130
- It is also reported that Russian government decided that intellectual property rights should not be paid to patent holders from unfriendly countries, including 27 EU Member States.¹³¹
- ➤ It is further reported that since 2 March 2022, restrictions have been adopted by the Russian government for **real estate transactions** involving persons and/or entities from "unfriendly States", and for which prior approval would be required. This measure would limit possible exiting from Russia of foreign economic players. ¹³²
- The government allowed certain companies not to disclose otherwise required information if the disclosure will lead to the introduction of restrictive measures in relation to the issuer or other persons.¹³³ It is also planning to increase the minimum threshold for the number of shares the shareholders need to request joint-stock companies' documents, and challenge actions of the company and its management.
 - Specifically for financial institutions, the Central Bank of Russia will determine a list of information that cannot be publicly available. 134
- Russian government is also taking measures to seize remaining foreign assets in Russia. Russian Prime Minister Mikhail Mishustin said that the government has drafted a legislation to transfer the control of businesses, which are controlled by a foreigner, to an external administration in Russia. According to reports, seized assets are planned to be auctioned off instead of being nationalized.¹³⁵
- A legislation is adopted to allow Russian airlines to register planes leased from foreigners as the airlines' property.¹³⁶ Bermuda and Ireland, where most of the leased planes in Russia are registered, suspended their certificate of airworthiness. In response, Russia passed a measure that allows registration and certification of safety of leased planes in Russia.¹³⁷

¹²⁷ Russia Extends Ammonium Nitrate Export Suspension | 29.03.2022 (seanews.ru)

Putin signs order demanding gas payments in roubles from Friday | Russia | The Guardian

Putin ally warns agriculture supplies could be limited to 'friends' | Reuters
Russia closes airspace to planes from several EU countries | Euronews

¹³¹ Russia legalises intellectual property piracy – EURACTIV.com

Russian countermeasures getting more comprehensive - Noerr

http://government.ru/docs/44798/

http://government.ru/news/44756/

Putin seeking 'legal solutions' to seize assets of Western companies exiting Russia | Fortune

¹³⁶ Documents - Government of Russia

Putin changes law on leased jets to keep them flying - BBC News (ampproject.org)

Russian government announced that it is preparing a retaliatory measure against the admission of the ships of unfriendly countries to the Russian ports. 138

- > It is reported that on 15 March, Russia imposed sanctions against several American officials, including President Biden, Secretary of State Antony Blinken and Hillary Clinton, as well as Biden's son Hunter Biden. Russia also banned Canadian Prime Minister and other Canadian officials from entering the country. 139 It is not clear whether these measures will be followed by sanctions against EU officials.
- > Russia reportedly prohibited Russian insurers from completing transactions with insurers, reinsurers and broker firms in unfriendly states, which also cover transfer of funds under existing contracts. 140

6. PRIVATE ACTIONS WITH IMPACT ON BUSINESSES

Several private actors have taken independent action, beyond and aside from legal obligations, for instance as of 25 March, 450 companies announced their withdrawal from Russia. 141 Below we provide, a nonexhaustive list of, examples of actions taken by private actors in response to the adoption of sanctions:

- Divestment of Pension and Sovereign Funds from Russian Assets: the Swiss Federal Pension Fund PUBLICA has resolved not to purchase any further Russian securities and divest its existing holdings, both in compliance with EU sanctions and as a responsible investment practice. 142
- > Logistics: Boeing announced that it will suspend parts, maintenance and technical support for Russian airlines¹⁴³; Maersk, FedEx, UPS, and DHL have stopped sending shipments to Russia¹⁴⁴.
- Russian banks crippled under sanctions: the Single Resolution Board determined on 27 February that Sberbank Europe AG in Austria and its subsidiaries in Croatia (Sberbank d.d.) and Slovenia (Sberbank banka d.d.) were failing or likely to fail due to a rapid deterioration in their liquidity situation, and it decided to transfer all shares of the group's Croatian subsidiary Sberbank d.d. to Hrvatska Poštanska Banka d.d. (Croatian Postbank) and all shares of the group's Slovenian subsidiary Sberbank banka d.d. to Nova ljubljanska banka d.d. (NLB d.d.). 145
- > Financial services: Apple Pay and other services have been limited 146; Visa, Mastercard and American Express said they were blocking Russian banks from their payment networks following international sanctions.¹⁴⁷; and the World Bank Group stopped all its programs in Russia and Belarus.¹⁴⁸ In addition, it announced a large package of financing in support to Ukraine. 149
- > Energy: Exxon Mobil¹⁵⁰, Shell¹⁵¹ and BP¹⁵² announced that they are winding down their operations and exiting investments and joint ventures; and it is reported in the news that Nord Stream 2 company based in Switzerland filed for insolvency. 153

¹³⁸ http://government.ru/docs/44897/

¹³⁹ Russia issues sanctions against Biden and a long list of US officials and political figures - CNNPolitics

¹⁴⁰ Russian government bans majority of foreign re/insurance transactions :: Insurance Day (informa.com)

Over 300 Companies Have Withdrawn from Russia—But Some Remain | Yale School of Management

PUBLICA excludes Russia from its market portfolio (admin.ch)

Boeing, Airbus suspend parts for Russia - Airport Technology (airport-technology.com) 144 Nike stops selling shoes online in Russia because it can't find anyone to deliver them (yahoo.com)

¹⁴⁵ Sberbank Europe AG: Croatian and Slovenian subsidiaries resume operations after being sold while no resolution action is required for Austrian parent company | Single Resolution Board (europa.eu)

Apple joins other global giants in Russia exit - POLITICO

Visa, Mastercard, Amex Block Russian Banks After Sanction

World Bank Group Statement on Russia and Belarus

Russia Ukraine conflict: World Bank stops all projects in Russia, Belarus with 'immediate effect' - The Economic Times (indiatimes.com).

https://www.politico.com/news/2022/03/01/exxon-russia-ukraine-energy-00013003

https://www.shell.com/media/news-and-media-releases/2022/shell-intends-to-exit-equity-partnerships-held-with-gazprom-entities.html

> Software: Software giants Oracle¹⁵⁴ and SAP¹⁵⁵ suspend operations in Russia; Sabre Corp., which provides ticket distribution and reservation services for air carriers, announced that it terminated its distribution agreement with Russia's Aeroflot, which may impact the latter's ability to sell seats. 156 As a result, Aeroflot tickets will not show up on online travel agencies or other third-party sites.

- > Others: Apple¹⁵⁷, IKEA¹⁵⁸, and Nike¹⁵⁹ stopped selling their products in Russia. McDonald's suspended its operations. 160
- > Over-compliance: There are concerns that different sanctions programs instituted by different jurisdictions may cause a "chilling effect" on financial institutions to execute cross-border payments and provide trade finance.161

Case in point, Société Générale SA and Credit Suisse AG are reported to have stopped the financing of commodities trading from Russia over the concerns that future sanctions may include energy. Similarly, **ING** Groep NV decided not to do any new business with any Russian companies.

> Nevertheless, it is noted that many companies having announced the termination of their operations in Russia seem to instead spin-off their Russian activities, which would allow them continuing to operate in Russia and not lose their positions in a strategic market (market share that would otherwise fall, for two cents on the dollar, in other hands) without bearing the burden of potentially high reputational damage.

Of note in this regard is the Commission's response to the question whether Russian subsidiaries of EU parent companies are bound to comply with the EU sanctions (Regulation 883/2014 in particular). To this, the Commission reiterated the position that while "EU sanctions must be complied with by all EU persons - both natural and legal - and therefore by all EU incorporated companies, including subsidiaries of Russian companies in the EU. Russian branches of EU companies remain EU persons, and thus bound by the Regulation.", "Russian subsidiaries of EU parent companies are incorporated under Russian law, not under the law of a Member State, hence they are not bound by the measures". 162

Critically, however, the Commission stressed that "it is prohibited for EU parent companies to use their Russian subsidiaries to circumvent the obligations that apply to the EU parent, for instance by delegating to them decisions which run counter the sanctions, or by approving such decisions by the Russian subsidiary".163

Caution is thus warranted in the spin-off of Russian activities of European companies and, depending on the operation of the Russian entity and its ties with the European Group, such activities might be scrutinised by the national competent authorities in charge of sanctions enforcement.

¹⁵² https://www.bp.com/en/global/corporate/news-and-insights/press-releases/bp-to-exit-rosneftshareholding.html?utm_source=C%26A%7Cexternal%7Cbp.com%20news&utm_medium=email&utm_campaign=13028613_27%20Feb&dm_i=1PGC,7R8XX,PJ4FCC,VMMP3,1

153 Nord Stream 2 files for bankruptcy, fires employees – EURACTIV.com

¹⁵⁴ Oracle sur Twitter: "@FedorovMykhailo @SAP On behalf of Oracle's 150,000 employees around the world and in support of both the elected government of Ukraine and for the people of Ukraine, Oracle Corporation has already suspended all operations in the Russian

Standing in Solidarity with Ukraine | SAP News Center

Airline software giant ends service with Russia's Aeroflot (cnbc.com)

Apple joins other global giants in Russia exit – POLITICO

¹⁵⁸ IKEA pauses operations in Russia and Belarus

Nike stops selling shoes online in Russia because it can't find anyone to deliver them (yahoo.com)

McDonald's To Temporarily Close Restaurants & Pause Operations in Russia (mcdonalds.com)

Sanctions against Russia may prompt Iran-style de-risking by banks | S&P Global Market Intelligent

Frequently asked questions on general questions related matters concerning sanctions adopted following Russia's military aggression against Ukraine (europa.eu).

163 Frequently asked questions on general questions related matters concerning sanctions adopted following Russia's military aggression

against Ukraine (europa.eu).

7. WHAT'S NEXT FOR COMPANIES?

The sanctions recently imposed against Russia and Belarus have broad implications for the business activities of EU companies in Russia and also for their international reputation. International measures restrict the operations of the Russian central bank, Russian oligarchs, media networks, airlines, oil and gas industry, defence industry, aviation and space industry, other high-tech industries, and state-owned and private financial institutions.

Further expansion of sanctions could be potentially in the form of further broadening the list of items, entities, and individuals falling under these categories.

7.1 RISK ASSESSMENT

> Focus on payments and SWIFT impact

- For EU businesses exporting to or importing from Russia, it is relevant to identify open payment
 channels. In the event EU businesses are dealing with Russian and/or Belarussian counterparts that
 are not affected by the sanctions adopted thus far, they could demand for payment in advance to
 decrease the risk of possible future sanctions on their operations.
- Even if the transaction does not involve a restricted item, or the corresponding Russian bank is not in a sanction list, **European banks** might be **overcautious** in processing payments to and from Russia or providing export/import finance.
- The exclusion of the 7 identified banks, and their majority-owned subsidiaries, from SWIFT after 12
 March 2022 will make international payments very difficult. However, insofar as the banks are not the
 object of asset freeze measures, payments may still take place; though not using the SWIFT
 messaging system.
- It is unclear how authorised payments, e.g. benefitting from a license for wind-down operations, including after the SWIFT disconnection goes into effect, would take place in practice. Specific government action would likely be required.¹⁶⁴

Focus on logistics

- On top of restrictions on goods and items that may be traded and of reported actions by Russian
 customs, the bans on shipping in the UK, Russia, and others announced or to follow soon, as well
 as reciprocal restrictions on flights and aircraft will render trade between the EU bloc and Russia
 increasingly difficult. Thus far, rail freight does not appear to be targeted yet, though it cannot be
 excluded in the future.
- In addition, due to sanctions and reputational risks, major international logistics companies are
 refraining to conduct business in Russia, which may affect the supply chain of exporters and
 importers in the EU.
- Companies involved in trade with and from Russia (and Belarus) will need to take a close look at the organisation of their supply chains and coordinate with their transporters.

Focus on customs

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¹⁶⁴ MoneyLaundering.com :: Changes in Bank Regulations, Financial Compliance Regulations, Regulation Banks, Money Laundering Cases, Anti Money Laundering, Money Laundering Training.

While most border crossing points appear to remain open, such may evolve rapidly. On the EU side, a few border crossing points are closed between Lithuania and Belarus (though reportedly for reasons independent of the present crisis). Several border crossing points in Poland are also reportedly closed (Gronowo, Goldap, Kuznica, Polowce, Slawatyce). 165

- Prohibitions on trade (import and export in various forms) in goods identified in the various applicable sanctions regulations apply to the products declared in the customs declaration.
 - The prohibition applies to the commercial object of the movement of the products (e.g. the product itself and not the packaging if such packaging is a good subject to prohibitions). 166
- Through Notice 2022/C 87 I/01, the European Commission clarified that, given the situation in the territories in the Luhansk and Donetsk regions that are not under Ukrainian control, the preferential tariffs under the EU-Ukraine Association Agreement could not apply for imports of goods into the Union from those regions.
 - However, as parts of the Luhansk and Donetsk regions are still under Ukrainian control, preferential tariffs may be claimed for imports from those parts. 167 It remains to be seen, however, how this will be established in practice given the ever-moving control lines.
- It is also noted that exports of prohibited goods with final destination Russia and which originate from outside the EU, but transit through the Union, will fall under the sanctions prohibitions.
 - However, in cases of "external transit, transhipment, reshipment, re-exported from a free zone, temporary stored and directly re-exported from a temporary storage facility, introduced into the customs territory of the Union on the same vessel or aircraft that will take them out of that territory without unloading", the goods at issue are under customs supervision until they exit the Customs Union.
 - In such cases, the customs authorities will carry out a risk assessment and carry out controls where it considers warranted in light of the sanctions regulations. 168
- Also of note is the recommendation by the Commission for holders of an authorisation for temporary storage facilities to request authorisation for customs warehouse for those facilities as a means of extending the 90-day time limit normally applicable for temporary storage. 169
- > Potential reputational implications for businesses is also a consideration. Several private actors have taken independent action, beyond and aside from legal obligations.
- > For those businesses planning to exit the Russian market, there is an increased risk of getting caught by Russian restrictions. It is important to closely monitor Russian sanctions and, in the case of a potential damage, to identify alternative dispute settlement mechanisms.

7.2 DUE DILIGENCE

¹⁶⁵ Aggression against Ukraine - Customs related frequently asked questions (europa.eu). Aggression against Ukraine - Customs related frequently asked questions (europa.eu).

Notice to importers - Imports of products into the Union under the EU-Ukraine Association Agreement from the non-government controlled areas of the Donetsk and Lugansk oblasts of Ukraine (2022/C 87 I/01); Aggression against Ukraine - Customs related frequently asked questions (europa.eu).

¹⁶⁸ Aggression against Ukraine - Customs related frequently asked questions (europa.eu).
169 Aggression against Ukraine - Customs related frequently asked questions (europa.eu).

It should be expected that lists of sanctioned persons and entities can continue to be **further updated** and **broadened**. The scope of permissible transactions may thus rapidly vary in light of additional designations. It is also likely that listed persons and entities will challenge their listing at the European Court of Justice, which could result in their de-listing.

- > Due diligence on transactions involving exporters of **controlled items** should include compliance with **new export control rules**.
 - Be aware that lists of controlled goods may evolve rapidly and can be (very) extensive.
 Exporters of dual-use and military items should carefully review new export rules published by the US.
 - US rules can have significant extraterritorial effects which renders them relevant for exports from non-US countries to Russia and, in certain cases, exports between two countries outside of Russia (e.g. foreign direct product rule).
 - Companies should **prepare for secondary sanctions** which may involve significant operational challenges in international groups, such as isolating group operational functions like IT, accounting, e-mail and other corporate services and the monitoring of the activities of overseas subsidiaries that currently carry out these activities independently.
 - As is the case in Canada and the UK, and possibly others to follow, measures may involve cancellation of existing export licenses. Exporters with previous export control experience should review the new rules to identify whether they have any implication on their licenses.
- > The EU, the UK and the US came up with a comprehensive sanctions and export control mechanism which might be implemented in the context of **future international disputes**.

It is notable that China has also claims over its neighbouring territory Taiwan. Members of the US Congress have introduced the "Deterring Communist Chinese Aggression Against Taiwan Through Financial Sanctions Act" in this regard.

- Companies with little exposure to Russia may wish to assess their exposure to other regions of the world in light of the wide-ranging sanctions adopted against Russia and integrate in their risk exposure analysis.
- > It would be prudent to **reinforce internal compliance mechanisms** and inquire potential clients regarding intended end-use of products.
- Pay attention to less reported **sub-national sanctions measures**: some **states/provinces and cities** are looking at their own by-laws or other legally binding measures.

Some port authorities have the ability to determine access to their facilities.

Companies dealing with such jurisdictions should (i) liaise with relevant authorities to determine whether sanctions are adopted/considered, (ii) have a **protocol** for up to date information-sharing with their operations teams and (iii) consider where such measures are indiscriminate or represent a business **risk** that should be addressed by setting up alternative **arrangements**.

¹⁷⁰ Sen. Cramer, Colleagues Introduce Bill to Sanction Communist China in the Event of Taiwan Invasion (senate.gov).

Many sanction and export restriction programs include **wind-down periods** to finalize restricted activities subject to the conditions listed in relevant legislations.

 Businesses facing a sanction or export restriction program are advised to be observant about the deadlines and to establish appropriate winding-down strategies.

These may be complex operations. Companies should note that, for example:

- EU/UK companies will have to prepare to justify not to pay close-out payments in relation to unwinding portfolios of investments that have the effect of providing finance to sanctioned entities, such as derivatives transactions;
- JVs involving affected assets (e.g. real estate, stocks and shares) may need to be isolated or divested, all of which will need time to achieve.
- Consult (updates of) guidelines published by your national administrations. Be aware that export licenses are being suspended, re-examined and revoked.
 - Most national administrations are publishing (updates of) guidance on the sanctions and export
 controls adopted. Consultation of these is also highly recommended to accompany your
 (re)screening of partners and (re)classification of items for export control purposes. Please note
 these are updated regularly, in the same way the sanctions are.
 - In this regard, the **French Finance Ministry** has set up **dedicated** support to assist companies. Relevant **contacts** as follows¹⁷¹:
 - o Sanctions (Bercy) : sanctions-russie@dgtresor.gouv.fr
 - o Sanctions (MEDEF/MEDEFI) : information-russie@medef.fr
 - o Export controls on dual-use goods : doublusagesanctions.russie@finances.gouv.fr
 - Supplying issues: tensions-approvisionnements.russie@finances.gouv.fr
 - Cyber threats: <u>cert-fr.cossi@ssi.gouv.fr</u>

The French Customs authorities (DGDDI) have released a very useful flowchart (<u>available here</u>) to
assist companies in the decision-making process of exports to Russia or Belarus in light of sanctions
adopted, depending on the items involved and including the formalities to be carried out with the
relevant authorities.

- > Overall, it is strongly advised to (i) review the new sanctions adopted, (ii) (re)screen (potential)customers and parties involved in (contemplated) transactions, (iii) (re)consider classification of goods and other items under export control rules and (re)apply for licenses where needed, (iv) stay upto-date and regularly review.
- > Be alert on the risk of sanctions evasion and circumvention: It is recalled that it is "prohibited to participate in activities the object or effect of which is to circumvent prohibitions" set out in the sanctions regulations.
 - In line with the EU's territorial application of sanctions, the Commission once more recalled that legal persons incorporated in third countries are not bound to comply with EU sanctions. Such would, for example, be the case for companies in third countries with Russian or Russia-established ultimate beneficial owners.

171 Ukraine et sanctions économiques contre la Russie : des points de contacts dédiés aux entreprises affectées | Direction générale du Trésor (economie.gouv.fr).

 Nevertheless, as part of their due diligence, EU persons and entities (those under obligation to comply with EU sanctions) must verify that these third country persons and/or entities are not being used as a screen for designated ultimate beneficial owners to evade sanctions.¹⁷²

- In this regard, it is noted that the South, Middle East and most Asian-Pacific countries have not
 aligned on G7/NATO sanctions. There is some concern that entities in those jurisdictions could be
 used to evade sanctions. High vigilance should be exercised in particular with regards to those
 countries that are grey- or blacklisted by the FATF.
- Several, private sector, tools have been put into place to help with due diligence and the tracking of assets

A few helpful examples include:

- Peterson Institute for International Economics "Realtime economic issues watch" with a detailed worldwide sanctions tracker <u>accessible here</u>.
- o Bloomberg on the richest Russian Oligarch's assets accessible here.
- The Organized Crime and Corruption Reporting Project's ("OCCRP") "asset tracker" accessible here.

These sources are merely highlighted as indicative. As always, due diligence has to be carried out on a case-by-case basis and information must be verified before using.

Gide's International Trade & Regulation Team in Brussels and London will provide further updates and guidance as matters continue to unfold.

Our Team will gladly assist you should you have questions or need legal assistance in ensuring compliance when dealing under the newly adopted sanctions.

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¹⁷² Sanctions adopted following Russia's military aggression against Ukraine | European Commission (europa.eu).

APPENDIX: EU MEASURES PUBLISHED IN THE EU OFFICIAL JOURNAL UNTIL 1 APRIL 2022

→ Latest Consolidated List of persons, groups and entities subject to EU Sanctions, involving an asset freeze and the prohibition to make fund and economic resources available to them, published by the Commission: European Union Consolidated Financial Sanction List (updated on 18/03/22)

→ For a Consolidated Version of Regulations:

- Consolidated text: Council Regulation (EU) No 269/2014 of 17 March 2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine
- Consolidated text: Council Regulation (EU) No 833/2014 of 31 July 2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine
- Council Regulation (EU) 2022/263 of 23 February 2022 concerning restrictive measures in response
 to the recognition of the non-government controlled areas of the Donetsk and Luhansk oblasts of
 Ukraine and the ordering of Russian armed forces into those areas
- Consolidated text: Council Regulation (EC) No 765/2006 of 18 May 2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine
- →For Guidelines and Resources on the measures adopted in reaction to Russia's invasion in Ukraine:

Recent Guidelines and Resources on sanctions

European Union

Commission's FAQ on sanctions adopted following Russia's military aggression against Ukraine

- General questions concerning sanctions adopted following Russia's military aggression against Ukraine
- FAQ on Deposits acceptance
- FAQ on Euro-denominated banknotes related matters
- FAQ on Trading
- FAQ on Insurance and Reinsurance
- FAQ on Export-related restrictions
- Customs Related Questions
- FAQ on Financial assistance
- FAQ on Donetsk and Luhansk oblasts
- FAQ on the Closure of EU Airspace
- FAQ on Restrictions on Russian State-owned media

France

Recent Guidelines and Resources on sanctions

<u>French Customs' Guide on export restrictions (Guide des douanes relatif aux sanctions contre la Russie et la Biélorussie : mesures restrictives à l'exportation)</u>

Germany

BAFA's Overview of the country-specific embargos (as of 21 March 2022)

Questions and Answers on Sanctions against Russia (Federal Ministry for Economic Affairs and Climate Action)

Netherlands

Q&A Ukraine / Russia: influence on business (Netherlands Entreprise Agency)

EU SANCTIONS TARGETING THE RUSSIAN FEDERATION				
Date of publication in the EU Official Journal	Reference to the Regulation(s) and/or Decision(s) adopted	Legal act amended		
Prohibitions of all transactions with certain state-owned companies; Prohibitions of the provision of any credit rating services, as well as access to any subscription services in relation to credit rating activities, to any Russian person or entity; Expansions of the list of persons connected to Russia's defence and industrial base; Prohibitions of new investments in the Russian energy sector; Export restriction on equipment, technology and services for the energy industry in Russia, with the exception of nuclear industry and the downstream sector of energy transport; Trade restrictions concerning iron, steel as well as luxury goods				
15 March 2022	 Council Regulation (EU) 2022/428 of 15 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine Council Decision (CFSP) 2022/430 of 15 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 	Regulation (EU) No 833/2014		
	New sanctions against 15 individuals and 9 entities			

	EU SANCTIONS TARGETING THE RUSSIAN FEDERATION	
15 March 2022	 Council Implementing Regulation (EU) 2022/427 of 15 March 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 2022/429 of 15 March 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine 	Regulation (EU) No 269/2014
	Update of the description for listings of individuals	
11 March 2022	 Council Implementing Regulation (EU) 2022/408 of 10 March 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 2022/411 of 10 March 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine 	Regulation (EU) No 269/2014
	Correction of a spelling error in the name of an individual	
10 March 2022	Corrigendum to Council Decision (CFSP) 2022/267 of 23 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	Decision 2014/145/CFSP
	ictive measures regarding the export of maritime navigation goods and technology; Expans list of persons, entities and bodies subject to financing limitations via loans, transferable so market instruments	
9 March 2022	 Council Regulation (EU) 2022/394 of 9 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine Council Decision (CFSP) 2022/395 of 9 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine 	Regulation (EU) No 833/2014
of Friendship between th	ns against 146 members of the Russian Federation Council (who ratified the government does, Cooperation and Mutual Assistance between the Russian Federation and the Donetsk Pare Russian Federation and the Luhansk People's Republic); New sanctions against 14 persentions from the Government of the Russian Federation or associated with listed persons	eople's Republic and sons supporting and
9 March 2022	Council Implementing Regulation (EU) 2022/396 of 9 March 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions	

	EU SANCTIONS TARGETING THE RUSSIAN FEDERATION			
	undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	Regulation (EU) No 269/2014		
	Council Decision (CFSP) 2022/397 of 9 March 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine			
	f restrictive measures until 6 March 2023 in respect of three persons, and until 6 Septembe s; Update of the information (in the Annex to Decision 2014/119/CFSP) regarding the rights right to effective judicial protection; Removal of the entry for one person	•		
	Council Implementing Regulation (EU) 2022/375 of 3 March 2022 implementing Regulation (EU) No 208/2014 concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine	Regulation (EU) No		
4 March 2022	Council Decision (CFSP) 2022/376 of 3 March 2022 amending Decision 2014/119/CFSP concerning restrictive measures directed against certain persons, entities and bodies in view of the situation in Ukraine	208/2014		
SWIFT ban for seven Russian banks : Bank Otkritie; Novikombank; Promsvyazbank; Bank Rossiya; Sovcombank: VNESHECONOMBANK (VEB); VTB BANK)				
	Council Regulation (EU) 2022/345 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	Regulation (EU) No		
2 March 2022	Council Decision (CFSP) 2022/346 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	833/2014		
Prohibition	on the broadcasting of two Russian operators in the EU: RT (Russia Today English, Russia Today Germany, Russia Today France and Russia Today Spanish) and Sputnik	a Today UK, Russia		
2 March 2022	Council Regulation (EU) 2022/350 of 1 March 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	Regulation EU No 833/2014		
	Council Decision (CFSP) 2022/351 of 1 March 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine			
Prohibition of any transactions with the Central Bank of Russia; Closing of the EU airspace for Russian air carriers				
28 February 2022	Council Regulation (EU) 2022/334 of 28 February 2022 amending Council Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	Regulation EU No 833/2014		

		EU SANCTIONS TARGETING THE RUSSIAN FEDERATION	
	•	Council Decision (CFSP) 2022/335 of 28 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine	
News	sanc	tions against 26 persons and one entity (business persons, government officers, memb	pers of media):
28 February 2022	•	Council Implementing Regulation (EU) 2022/336 of 28 February 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 222/337 of 28 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	Regulation (EU) No 269/2014
		the criteria of designation to include persons and entities supporting and benefitting from Federation, providing a substantial source of revenue to it, or associated with listed per	
25 February 2022	•	Council Regulation (EU) 2022/330 of 25 February 2022 amending Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 2022/329 of 25 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	Regulation (EU) No 269/2014
Partial suspe	ensid	on of the Agreement between the EU and Russia on the facilitation of the issuance of v EU and Russia:	isas to the citizens o
25 February 2022	•	Council Decision (EU) 2022/333 of 25 February 2022 on the partial suspension of the application of the Agreement between the European Community and the Russian Federation on the facilitation of the issuance of visas to the citizens of the European Union and the Russian Federation	
Sanctions a	agaii	nst the members of the National Security Council who supported Russia's immediate re self-proclaimed republics Donetsk and Luhansk:	ecognition of the two
25 February 2022	•	Council Implementing Regulation (EU) 2022/332 of 25 February 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 2022/331 of 25 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine	Regulation (EU) No 269/2014

EU SANCTIONS TARGETING THE RUSSIAN FEDERATION

restrictions on access by certain Russia entities to capital markets; Restrictions on exports of dual-use goods and technologies; Restrictions on the sale, supply, transfer or export to Russia of specific goods and technologies; Export ban covering goods and technology suited for use in aviation and the space industry:

25 February 2022

- Council Regulation (EU) 2022/328 of 25 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine
- Council Decision (CFSP) 2022/327 of 25 February 2022 amending Decision 2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

Regulation (EU) No 833/2014

New sanctions against 22 Russian persons and 4 Russian entities; Introduction of a derogation mechanism for certain operators falling under the assets freeze and the prohibition on making funds and economic resources available to them.

23 February 2022

- Council Implementing Regulation (EU) 2022/260 of 23 February 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine
- Council Regulation (EU) 2022/259 of 23 February 2022 amending Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine
- Council Decision (CFSP) 2022/265 of 23 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine

Regulation (EU) No 269/2014

New sanctions against 336 members of the State Duma due to their vote in favour of the recognition of the separatistclaimed parts of eastern Ukraine as independent states:

23 February 2022 Council Implementing Regulation (EU) 2022/261 of 23 February 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine

Regulation (EU) No 269/2014

 Council Decision (CFSP) 2022/267 of 23 February 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine

Restrictions on access to the capital markets, prohibiting the financing of Russia, its Government and its Central Bank:

23 February 2022 Council Regulation (EU) 2022/262 of 23 February 2022 amending Regulation (EU) No 833/2014 concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine

Regulation (EU) No 833/2014

Council Decision (CFSP) 2022/264 of 23 February 2022 amending Decision

EU SANCTIONS TARGETING THE RUSSIAN FEDERATION				
	2014/512/CFSP concerning restrictive measures in view of Russia's actions destabilising the situation in Ukraine			
Prohibition and restrictions related to trade with the non-government controlled areas of the Donetsk and Luhansk oblasts of Ukraine:				
23 February 2022	Council Regulation (EU) 2022/263 of 23 February 2022 concerning restrictive measures in response to the recognition of the non-government controlled areas of the Donetsk and Luhansk oblasts of Ukraine and the ordering of Russian armed forces into those areas			
	Council Decision (CFSP) 2022/266 of 23 February 2022 concerning restrictive measures in response to the recognition of the non-government controlled areas of the Donetsk and Luhansk oblasts of Ukraine and the ordering of Russian armed forces into those areas			

	EU SANCTIONS TARGETING BELARUS			
Date of publication in the EU Official Journal	Reference to the Regulation(s) and/or Decision(s) adopted	Legal act amended, if any		
	Renumbering of provisions			
10 March 2022	Corrigendum to Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine	Regulation (EC) No 765/2006		
Prohibition of the listing and provision of services in relation to shares of Belarusian state-owned entities on Union trading venues; Limitation of the financial inflows from Belarus to the EU; Prohibition of the transactions with the Central Bank of Belarus; Restrictions of the provision of specialised financial messaging services to certain Belarusian credit institutions and their Belarusian subsidiaries; New obligations on the Network Manager for air traffic management network functions of the single European sky regarding overflight prohibitions.				
9 March 2022	Council Regulation (EU) 2022/398 of 9 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine Council Decision (CFSP) 2022/399 of 9 March 2022 amending	Regulation (EC) No 765/2006		
	Decision 2012/642/CFSP concerning restrictive measures in view of			

	the situation in Belarus and the involvement of Belarus in the Russian aggression against Ukraine			
Additions of definitions to the amending Regulation (EC) No 765/2006				
9 March 2022	Corrigendum to Council Regulation (EU) 2021/1030 of 24 June 2021 amending Regulation (EC) No 765/2006 concerning restrictive measures in respect of Belarus (OJ L 224 I, 24.6.2021)	Regulation (EC) No 765/2006		
New sanction	ons against 22 persons in relation to the involvement of Belarus in the inva	sion of Ukraine:		
2 March 2022	 Council Implementing Regulation (EU) 2022/353 of 2 March 2022 implementing Regulation (EU) No 269/2014 concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine Council Decision (CFSP) 2022/354 of 2 March 2022 amending Decision 2014/145/CFSP concerning restrictive measures in respect of actions undermining or threatening the territorial integrity, sovereignty and independence of Ukraine 	Regulation (EU) No 269/2014		
New restrictions related to the trade of goods used for the production or manufacturing of certain products; New restrictions on export control of certain goods and technology (which might contribute to Belarus's military, technological, defence and security development):				
2 March 2022	Council Regulation (EU) 2022/355 of 2 March 2022 amending Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus Council Decision (CFSP) 2022/356 of 2 March 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus	Regulation (EC) No 765/2006		
New sanctions against 27 persons and 7 entities considering the persistent gravity of the situation in Belarus:				
25 February 2022	 Council Implementing Regulation (EU) 2022/300 of 24 February 2022 implementing Article 8a of Regulation (EC) No 765/2006 concerning restrictive measures in view of the situation in Belarus Council Decision (CFSP) 2022/307 of 24 February 2022 amending Decision 2012/642/CFSP concerning restrictive measures in view of the situation in Belarus 	Regulation (EC) No 765/2006		